

Message Text

LIMITED OFFICIAL USE

PAGE 01 MEXICO 16259 01 OF 03 120047Z
ACTION MMO-02

INFO OCT-01 ARA-10 ISO-00 SS-15 SP-02 PER-01 ABF-01
NSC-05 OMB-01 USIA-06 COME-00 DODE-00 FBIE-00
AGRE-00 INSE-00 TRSE-00 /044 W
-----046852 120053Z /73/
P 282300Z SEP 77
FM AMEMBASSY MEXICO
TO SECSTATE WASHDC PRIORITY 5305

LIMITED OFFICIAL USE SECTION 01 OF 03 MEXICO 16259

C O R R E C T E D COPY-TEXT (PARA 5. SUB-PARA (B) LINES ADDED)

EO 11652: N/A
TAGS: AODE, MX
SUBJECT: MODE - CM EVALUATION PERSONNEL LEVELS - MEXICO

REF: STATE 201122

1. THOUGH I HAVE SERVED IN MY PRESENT CAPACITY FOR 2-1/2 MONTHS, I DO NOT FEEL SUFFICIENTLY INFORMED TO MAKE THE ASSESSMENT REQUESTED IN YOUR CABLE OF AUGUST 24. DURING THIS BRIEF TENURE, I HAVE HAD TO RETURN TO THE STATES ON THREE OCCASIONS, HAVE VISITED ONE CONSTITUENT POST WHERE PROBLEMS APPEARED URGENT AND HAVE BEEN IN DAILY CONTACT WITH THE MEXICAN FOREIGN OFFICE.

2. HENCE, THE BALANCE OF THIS CABLE REPRESENTS THE VIEWS OF THE DEPUTY CHIEF OF MISSION AND EXECUTIVE COUNSELOR. I HAVE GOOD REASON TO BELIEVE THAT THEIR RECOMMENDATIONS WERE CAREFULLY PREPARED AND MERIT MY SUPPORT. I WILL, HOWEVER, CONTINUE TO STUDY THE MATTER. IF FURTHER SUGGESTIONS APPEAR DESIRABLE, THEY WILL BE FORWARDED FOR YOUR CONSIDERATION.

LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 MEXICO 16259 01 OF 03 120047Z

3. THE CURRENT USG EFFORT IN THIS PIVOTAL COUNTRY IS BALANCED AND LEAN AND SHOULD IDEALLY BE CONTINUED IN ITS PRESENT CONFIGURATION AND AT CURRENT STAFFING LEVELS TO OFFER REASONABLE ASSURANCES WE CAN ACHIEVE OUR FOREIGN AFFAIRS OBJECTIVES. CLEARLY OUR SPECIAL BILATERAL RELATIONSHIP WITH MEXICO IMPACTS SHARPLY AND DIRECTLY ON OUR NATIONAL INTEREST. INDEED, EVENTS IN

MEXICO AFFECT OUR NATIONAL INTERESTS MORE WIDELY AND MORE DIRECTLY THAN DO BILATERAL RELATIONS WITH MOST OTHER COUNTRIES. THE SCOPE AND COMPLEXITY OF THIS EFFORT REQUIRES SUBSTANTIAL RESOURCES, AND WHILE THE INVESTMENT IS HEAVY, THE DIVIDENDS ARE HIGH. THIS BEING SO, I PREFER NOT TO DISTURB THE BALANCE AND THRUST OF OUR WELL PLANNED EFFORT, LEST IN THE END WE BE SOMEWHAT INEFFECTIVE IN ACHIEVING OUR FORMIDABLE AND ALL-IMPORTANT GOALS.

4. IF BUDGETARY CONSIDERATIONS NEVERTHELESS DICTATE A REDUCTION OF UP TO FIVE PERCENT (23 AMERICAN AND 32 FSL POSITIONS) I WOULD OF NECESSITY JUDGE SOME PARTS OF OUR ENDEAVOR TO BE LESS ESSENTIAL THAN OTHERS. IN SUCH CIRCUMSTANCES I WOULD PROBABLY:

- A) ELIMINATE SEVEN POSITIONS AS PER MEXICO 13399.
- B) ELIMINATE USIS REGIONAL BOOK OFFICE, THUS CUTTING THE ONLY AMERICAN OFFICER AND FIVE SUPPORTING FSLs.
- C) CLOSE USIS REGIONAL SERVICE CENTER, THUS ELIMINATING THREE AMERICAN OFFICERS AND 41 FSL SUPPORT STAFF.
- D) CUT FROM U.S. TRAVEL SERVICE THE AMERICAN TRAVEL PROMOTION OFFICER POSITION (ONE OF THREE AMERICAN SLOTS).
- E) CUT FROM U.S. TRADE CENTER THE PROMOTION OFFICER POSITION (ONE OF THREE AMERICAN SLOTS).
- F) REDUCE DEPARTMENT OF COMMERCE NATIONAL WEATHER LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 MEXICO 16259 01 OF 03 120047Z

SERVICE BY ELIMINATING THE SECOND OF TWO AMERICAN POSITIONS.

- G) REDUCE THE DEFENSE ATTACHE OFFICE BY CUTTING
 - (1) ONLY AMERICAN CIVILIAN ASSIGNED TO DAO.
 - (2) ONE OF FIVE FOREIGN AREA OFFICERS (2 GUADALAJARA - 3 MEXICO CITY).
 - (3) ONE OF TWO ENGLISH LANGUAGE INSTRUCTORS.
 - (4) ONLY USAF OLMSTID SCHOLAR (AFIT).
- H) REDUCE LEGAL ATTACHE OFFICE (FBI) BY ELIMINATING ONE AGENT, PROBABLY ONE AT GUADALAJARA OR HERMOSILLO.
- I) REDUCE AGRICULTURAL ATTACHE OFFICE BY CUTTING THIRD OF THREE AMERICAN AGRICULTURAL OFFICERS, AND
- J) REDUCE USIS' PRESENCE BY CUTTING
 - (1) PROGRAM RESEARCH OFFICER IN PAO OFFICE.
 - (2) FOURTH PROGRAM OFFICER IN PROGRAM OFFICER'S OFFICE.
- K) ELIMINATE ONLY INS OFFICER AT TIJUANA (HE CAN OPERATE FROM SAN DIEGO).

5. A FORCED REDUCTION OF FIFTEEN PERCENT (AN ADDITIONAL 46 AMERICAN AND 51 FSL POSITIONS -- FOR A TOTAL OF 69 AMERICAN AND 96 FSL SLOTS) WOULD REQUIRE TOTAL ELIMINA-

TION OF SOME PROGRAMS AND FURTHER REDUCTION OF OTHERS.
IN SUCH A SERIOUS CIRCUMSTANCE, IN ADDITION TO THE STEPS
OUTLINED IN PARAGRAPH 4 ABOVE, I WOULD ALSO FIND IT
NECESSARY TO TAKE MOST OF THE FOLLOWING ACTIONS:

A) CLOSE THE U.S. TRAVEL SERVICE, ELIMINATING FINAL
TWO AMERICAN AND ALL FOUR FSL POSITIONS, THUS LEAVING
TO U.S. BASED DEPARTMENT OF COMMERCE PERSONNEL THE
RESPONSIBILITY TO OVERSEE LOCAL CONTRACTUAL SERVICES
TO THE PUBLIC AT MEXICO CITY AND MONTERREY.

B) CLOSE THE U.S. TRADE CENTER, ELIMINATING REMAINING
TWO AMERICAN AND ALL ELEVEN FSL POSITIONS. THIS MOVE
WOULD HAVE TO BE SOFTENED BY ADDING ONE COMMERCIAL
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 04 MEXICO 16259 01 OF 03 120047Z

TRADE OFFICER AND TWO FSL POSITIONS TO EMBASSY'S
REGULAR E/C STAFF.

LIMITED OFFICIAL USE

NNN

LIMITED OFFICIAL USE

PAGE 01 MEXICO 16259 02 OF 03 282341Z
ACTION MMO-02

INFO OCT-01 ARA-10 ISO-00 SS-15 SP-02 PER-01 ABF-01
NSC-05 OMB-01 USIA-06 COME-00 DODE-00 FBIE-00
AGRE-00 INSE-00 TRSE-00 /044 W
-----076230 290007Z /12

P 282300Z SEP 77

FM AMEMBASSY MEXICO
TO SECSTATE WASHDC PRIORITY 5306

LIMITED OFFICIAL USE SECTION 02 OF 03 MEXICO 16259

C) ESCALATE FROM THREE YEARS TO TWO YEARS THE PROJECTED
PHASE-DOWN OF DEPARTMENT OF AGRICULTURE STAFF ON US/
MEXICAN SCREWORM ERADICATION COMMISSION, THUS ACHIEV-

ING A FASTER REDUCTION OF AMERICAN STAFF FROM 86 TO 25 (30 IN 1978) AND ELIMINATING BY MARCH 30, 1978 ALL 39 FSL POSITIONS THROUGH TRANSFER TO THE JOINT COMMISSION PAYROLL.

D) STUDY FEASIBILITY OF RELOCATING PART APHIS/PPQ REGIONAL ACTIVITY FROM MONTERREY TO THE U.S., ELIMINATING FOUR OF ELEVEN OFFICER AMERICAN STAFF.

E) REDUCE INS STAFF AT MEXICO CITY FROM FIVE TO FOUR AMERICANS.

F) REDUCE U.S. CUSTOMS STAFF FROM FIVE TO FOUR AMERICANS.

G) IN USIS, ELIMINATE:
(1) THIRD OFFICER IN PUBLIC RELATIONS OFFICE.
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 02 MEXICO 16259 02 OF 03 282341Z

- (2) SECOND AMERICAN SECRETARY IN PAO OFFICE AND REPLACE WITH BILINGUAL FSL.
- (3) SECOND PUBLIC AFFAIRS TRAINEE POSITION IN PROGRAM SUPPORT UNIT.

H) IN DAO, CUT
(1) ONE DEFENSE COMMUNICATIONS SUPPORT DETACHMENT STAFF MEMBER.
(2) SECOND AND THIRD (OF FIVE) FOREIGN AREA OFFICERS.

I) ELIMINATE SECOND FBI AGENT, PROBABLY FROM MEXICO CITY.

6. I WOULD PREFER NOT TO REDUCE FURTHER BEYOND ACTIONS ALREADY TAKEN IN PAST 18 MONTHS THE REGULAR POLITICAL AND ECONOMIC/COMMERCIAL STAFFS. NOT ONLY CAN I NOT CUT THE CONSULAR SECTION, I MUST OVER TIME COUNT ON ADDITIONAL RESOURCES TO MEET EVER-MOUNTING DEMANDS FOR CONSULAR SERVICES. THE ADMINISTRATIVE SECTION IS ALREADY SPREAD THIN, HAVING ABSORBED OVER THE PAST TWO YEARS USG STAFF INCREASES OF APPROXIMATELY 20 PERCENT (MOSTLY DEA, CONSULAR AND AGRICULTURE) WITHOUT ANY CORRESPONDING INCREASE IN ITS OWN OPERATIONAL STRENGTH. MOREOVER, THE ORGANIZATIONS WHICH I WOULD REDUCE OR ELIMINATE UNDER CIRCUMSTANCES OUTLINED IN PARAS 4 AND 5 ARE SOMEWHAT SELF-SUFFICIENT IN ADMINISTRATIVE MATTERS AND THE ADJUSTMENTS HEREIN OUTLINED WOULD NOT LESSEN THE CORE WORKLOAD OF THE BASIC ADMINISTRATIVE TEAM.

7. IN THE EMBASSY'S PARM SEVERAL JOBS WERE IDENTIFIED FOR POSSIBLE ELIMINATION. SEVERAL OF THESE AMERICAN AND LOCAL POSITIONS HAVE ALREADY BEEN ELIMINATED. THE OTHER

POSITIONS HAVE BEEN TAKEN INTO ACCOUNT IN REACHING MY
OVERALL CONCLUSIONS SET FORTH IN THIS CABLE.
LIMITED OFFICIAL USE

LIMITED OFFICIAL USE

PAGE 03 MEXICO 16259 02 OF 03 282341Z

8. THERE HAS OCCURRED IN RECENT MONTHS A SUBSTANTIAL
EXPANSION IN THE DEA EFFORT IN MEXICO. THIS STRENGTHENED
CAPABILITY IS NECESSARY. NEVERTHELESS, THE SIZE OF THE
DEA STAFF MUST BE KEPT UNDER CLOSE SURVEILLANCE TO ENSURE
THAT IT IS NO LARGER THAN NECESSARY EFFECTIVELY TO CUR-
TAIL THE FLOW OF ILLEGAL DRUGS INTO THE U.S. RECOGNIZING
THE SEASONAL NATURE OF SOME ASPECTS OF DEA'S ENDEAVOR,
I TRUST THAT WHEREVER POSSIBLE, CONTRACT STAFF OVER
SHORT PERIODS OF TIME WILL USED INSTEAD OF FULL-TIME,
REGULAR HIRE PERSONNEL.

9. A SUMMARY OF THE 54 CUT (23 AMERICAN, 32 FSL) IS:

AGENCY	PERSONNEL	
	AMERICAN	FSL
CABLE 13399	7	
USIS REGIONAL BOOK OFFICE	1	5
USIS SERVICE CENTER	3	41
TRAVEL SERVICE	1	
TRADE CENTER	1	
NATIONAL WEATHER SERVICE	1	
DEFENSE ATTACHE	4	
FBI	1	
AGRICULTURAL ATTACHE	1	
USIS	2	
INS	1	
TOTAL	23	46

LIMITED OFFICIAL USE

NNN

LIMITED OFFICIAL USE

PAGE 01 MEXICO 16259 03 OF 03 282343Z
ACTION MMO-02

INFO OCT-01 ARA-10 ISO-00 SS-15 SP-02 PER-01 ABF-01
NSC-05 OMB-01 USIA-06 COME-00 DODE-00 FBIE-00
AGRE-00 INSE-00 TRSE-00 /044 W
-----076317 290010Z /12

P 282300Z SEP 77

FM AMEMBASSY MEXICO

TO SECSTATE WASHDC PRIORITY 5307

LIMITED OFFICIAL USE SECTION 03 OF 03 MEXICO 16259

10. A SUMMARY OF ADDITIONAL CUTS (46 AMERICAN AND
51 FSL) TO PRODUCE 15 STAFF REDUCTION IS:

AGENCY	AMERICAN	FSL
TRAVEL SERVICE	2	4
TRADE CENTER	2	11
EMBASSY E/C	PLUS 1	PLUS 2
SCREWORM FY 1978	30	39
APHIS/PLANT PROTECTION AND QUARANTINE	4	
INS	1	
US CUSTOMS	1	
USIS	3	PLUS 1
DAO	3	
FBI	1	
TOTAL	46	51

LUCEY

LIMITED OFFICIAL USE

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01-Jan-1994 12:00:00 am
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Sent Date: 28-Sep-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977MEXICO16259
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Expiration:
Film Number: D770373-0950, D770354-0337
Format: TEL
From: MEXICO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1977/newtext/t19770913/aaaaakpw.tel
Line Count: 303
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: b5b63b3b-c288-dd11-92da-001cc4696bcc
Office: ACTION MMO
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 6
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: 77 STATE 201122
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 28-Mar-2005 12:00:00 am
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 1104491
Secure: OPEN
Status: NATIVE
Subject: MODE - CM EVALUATION PERSONNEL LEVELS - MEXICO
TAGS: AODE, MX
To: STATE
Type: TE
vdkgvwkey: odhc://SAS/SAS.dbo.SAS_Docs/b5b63b3b-c288-dd11-92da-001cc4696bcc
Review Markings:
Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
22 May 2009
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009